





## U.S. ARMY COMBAT CAPABILITIES DEVELOPMENT COMMAND – SOLDIER CENTER

## Analyzing, Developing, and Testing Standard Operating Procedures In a Virtual Environment: A Case Study

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### **AGENDA**



- Historical Perspective of Standard Operating Procedures (SOPs)
- Changing Threats and Needs Changing SOP Approach
- Enhanced Dynamic Geo-social Environment (EDGE) Study: General Findings
- Enhanced Dynamic Geo-social Environment (EDGE) Study: First Responder Findings
- Enhanced Dynamic Geo-social Environment (EDGE) Study: Educator Findings
- Study Next Steps
- For Further Information











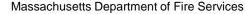
## HISTORICAL PERSPECTIVE OF SOP DEVELOPMENT (1 OF 2)



- Standard Operating Procedures (SOPs) define how specific activities are accomplished
- Military and first-responders use them extensively as do educational institutions
- Training is specifically focused on the execution of SOPs so they become second nature







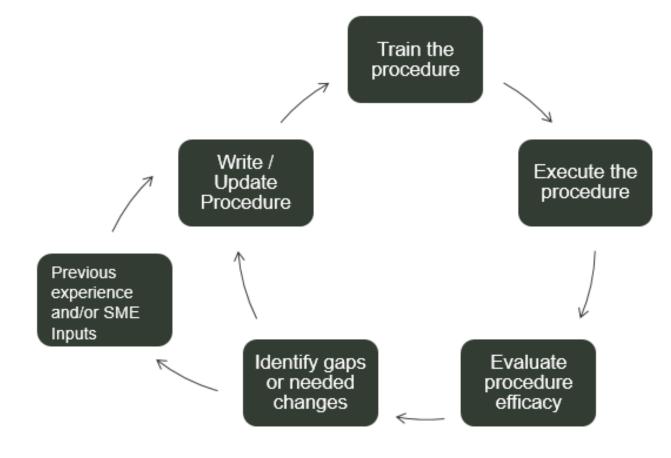
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# HISTORICAL PERSPECTIVE OF SOP DEVELOPMENT (2 OF 2)



- Common issues with SOPs:
  - Based on expertise and/or prior experience
  - Live training or other live events to evaluate SOP execution occur infrequently
  - Typically backward-looking
  - Often reactive rather than proactive
- As a result, it may take a very long time to develop effective procedures













## CHANGING THREATS AND NEEDS – CHANGING SOP APPROACH (1 OF 3)





Paul White/AP BCCL Florida News Network

- Threats are constantly evolving and changing
- "Soft" targets are increasingly at risk
- SOPs struggle to be "nimble" enough to keep up
- Critical need for rapid forward looking SOP development
- Virtual training provides an ideal environment for effective SOP development, testing, and evaluation









### **CHANGING THREATS AND NEEDS –** CHANGING SOP APPROACH (2 OF 3)



- DHS Science & Technology Directorate (S&T) identified a training gap and was charged with developing a virtual training tool for the nation's first responders
- They identified the following requirements for the tool:
  - Support large numbers of responders to train concurrently / repeatedly, both as individuals and teams, in both classroom and distributed environments (e.g. disparate locations via the web)
  - Allow responders from multiple agencies, disciplines and jurisdictions to train for coordinated incident response
  - Have flexibility to integrate local operational tactics and procedures
  - Record and play back the exercise from multiple views for After Action Review
- Commercial off-the-shelf products were not sufficient to meet needs so DHS S&T teamed with the U.S. Army CCDC Soldier Center to leverage the Army's Enhanced Dynamic Geo-social Environment (EDGE) platform to build the First Responder Sandbox (FRS) training software









### **CHANGING THREATS AND NEEDS –** CHANGING SOP APPROACH (3 OF 3)



#### The initial EDGE environment - FRS v1

Full-scale 26-story hotel with a full interior build-out and 2 cross-streets

Roles include law-enforcement, Fire, Emergency Medical Services, Unified Command, Dispatch, Suspects and

Civilians



#### Newly launched - FRS v2

- In light of the increased need, DHS S&T and the Army developed the FRS v2 environment: a school with fully modeled classrooms, library, cafeteria, auditorium and gymnasium
- Roles build on functionality from v1 with the addition of teachers and staff roles









### EDGE STUDY: GENERAL FINDINGS (1 OF 2)



- To date the most effective training flow moves sequentially:
  - Basic introduction to the software
  - Guided hands on "free play"
  - Training session followed by session AAR
  - Repeat bullet above sequentially escalating from simple to complex within time constraints
- This overall flow seems to provide the deepest level of immersion and acceptance
  - A crawl, walk, run approach,
  - Reduces frustration with the technology
- Most critical components?
  - An effective training team, aka "White Cell" is essential
  - A skilled moderator to guide AAR discussions



NOTE: The General findings cover both EDGE FRS v1 and v2







### EDGE STUDY: GENERAL FINDINGS (2 OF 2)



- Guided "Free play" time and low-level scenarios are critical for nongamers and general EDGE familiarization
- Most significant value is viewing the AAR and related discussions:
- The mechanics of the "in world" portion of the exercises accounted for only ~20% - 30% of training value as compared to the AAR
- Participants found virtual training to be an engaging and effective means to accomplish both "standard" training and SOP analysis
  - New protocols are replayed in same scenario or new situations.
  - SOP revisions and improvements are often the focus.



NOTE: The General findings cover both EDGE FRS v1 and v2









## EDGE STUDY: FIRST RESPONDER FINDINGS (1 OF 4)



### User Acceptance of the Tool

- Most responders had limited, or no experience in virtual environments (games)
- Many were uncertain how the tool could help them with their tasks

### User engagement

- 99% of users were navigating the environment effectively after 30 minutes of practice and drills
- There was a high degree of immersion as they experienced threats
- Users reacted in the environment as they would 'in real life'
- Some users had physiological reactions to stressors in the environment, such as sweating and shouting
- Users quickly saw the value of training alongside other first-responders, and in some cases, educators as a coordinated team

NOTE: First Responder findings cover both EDGE FRS v1 and v2







## EDGE STUDY: FIRST RESPONDER FINDINGS (2 OF 4)



### EDGE exercises and AARs illustrated gaps in SOPs:

- For certain complex events (e.g. active shooter with fire and civilians)
- For cross-agency (Law Enforcement / Fire / Emergency Medical Services)

### EDGE exercises and AARs identified issues with:

- Clear communications about the scene and ongoing actions Unified command often lacks critical information needed from responders
- Coordination due to conflicting or incompatible SOPs, especially as multiple disparate agencies respond
- Outdated SOPs
- Over-reactions due to current events

NOTE: First Responder findings cover both EDGE FRS v1 and v2







(3 OF 4)

### **EDGE STUDY: FIRST RESPONDER FINDINGS**



### • EDGE exercises and AARs identified areas of improvement:

- First-responders and educators need to understand and work with one another's focus and responsibilities
- They need to be aware of partner agency's (law enforcement, medical, fire, educators, incident command, etc) SOPs to facilitate better interaction
- As an event evolves, handover of responsibilities is often when greatest mistakes occur
- Situational awareness of the response team, victims, civilians and the threat is critical
- The need for appropriate communication through appropriate means cannot be overstated

NOTE: First Responder findings cover both EDGE FRS v1 and v2







### **EDGE STUDY: FIRST RESPONDER FINDINGS**



 SOP development and updates can occur coincidental with training for a wide range of scenarios:

- Hostage taking
- Agitated civilian / disgruntled coworker
- Found weapon or explosive device
- Noise complaints / disturbances
- Missing child / distraught parent
- Gas leak / Kitchen fire

(4 OF 4)

Etc.









### EDGE STUDY: EDUCATOR FINDINGS (1 OF 9)



Training team needs a combination of skills in adult learning, school safety, and instructional technology











### EDGE STUDY: EDUCATOR FINDINGS (2 OF 9)



### For educators, focus should be on:

- –Student safety
- -De-escalation
- -Communication
- -Critical response decisions
- Collaboration with emergency responders



**NOTE:** Educator findings cover only EDGE FRS v2







### EDGE STUDY: EDUCATOR FINDINGS (3 OF 9)



Educators must be equal participants in training and SOP development, not props or "targets"











### EDGE STUDY: EDUCATOR FINDINGS (4 OF 9)



- Training with EDGE can inform SOP development and updates beyond active shooter response scenarios:
  - Angry parent
  - -Unknown intruder
  - -Found weapon
  - -Suicide in school
  - –Missing student



**NOTE:** Educator findings cover only EDGE FRS v2







### EDGE STUDY: EDUCATOR FINDINGS (5 OF 9)



- Educators felt very immersed, almost overwhelmed, high levels of emotion and anxiety.
  - Need for sensitivity and support









### EDGE STUDY: EDUCATOR FINDINGS (6 OF 9)



### EDGE scenario drills and AARs illuminate the discrepancy between:

–educators' understanding and/or awareness of SOPs and their ability to apply them









### EDGE STUDY: EDUCATOR FINDINGS (7 OF 9)



# • EDGE scenario drills and AARs illuminate the disconnect between:

- -expectations and perceptions of
  - emergency responders
  - educators



**NOTE:** Educator findings cover only EDGE FRS v2







### EDGE STUDY: EDUCATOR FINDINGS (8 OF 9)



### EDGE scenario drills and AARs illustrate gaps in:

Empowered, autonomous decision-making by educators









### EDGE STUDY: EDUCATOR FINDINGS (9 OF 9)



### EDGE scenario drills and AARs illustrate problems with:

Application of communication SOPs











#### STUDY NEXT STEPS



- Initial findings indicate the use of a virtual environment is an effective tool for both training and the development and assessment of SOPs
- The team intends to follow several agencies' progress over time
  - Traditional first-responders / civil-security
  - Education-based institutions
- The focus will be on how organizational users are monitoring and evolving their processes through the use of the tool
- The team will conduct further data comparisons to assess the overall efficacy of a virtual environment tool for SOP development and management
- As the user base grows, a community of users will be formed to share experiences and lessons learned









### FOR FURTHER INFORMATION



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